# LEGISLATIVE APPROPRIATIONS REQUEST FOR FISCAL YEARS 2022 AND 2023

# SUBMITTED TO THE OFFICE OF THE GOVERNOR, BUDGET DIVISION AND THE LEGISLATIVE BUDGET BOARD

BY



SEPTEMBER 2020

(Revised September 28, 2020)

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#### **Administrator's Statement**

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

The Texas Legislature established the Office of Public Insurance Counsel (OPIC) in 1991 and codified the agency's duties, structure, and method of funding in Chapter 501 of the Texas Insurance Code. The agency is funded by a statutorily set fee of 5.7 cents assessed on certain insurance policies. OPIC receives approximately 27%, or \$850,579, from the 5.7 cent fee assessed on policies. The remaining \$2,346,983 collected from the fee goes to the State's General Revenue Fund 1.

The agency also receives approximately \$191,670 from the Texas Department of Insurance (TDI) via an interagency contract. The \$191,670 paid to OPIC by TDI comes from maintenance taxes levied on insurers writing in the state and appropriated to TDI. Together, the statutorily set fee and maintenance taxes provide OPIC an annual operating budget of \$1,042,249.

While OPIC receives about \$1,042,249 each year, the agency fulfills, and exceeds, the statutory goals set for it by the Texas Legislature, saving consumers far more money than it is appropriated. In Fiscal Year (FY) 2019, OPIC saved Texas consumers \$41,457,739 due to rate interventions in title, workers compensation, homeowners, and automobile insurance. Savings were higher than normal due to the occurrence of two industrywide rate proceedings that year, but the year was a normal year for the agency in that OPIC saved Texas consumers more money it was appropriated. In FY 2020, OPIC saved consumers \$4,606,355 due to interventions in automobile and homeowners insurance rate filings. That number includes saving Texas drivers over \$1,500,000 from April through August 2020 by successfully challenging personal auto rate increases filed by insurers during the COVID-19 pandemic.

Chapter 501 charges OPIC with representing the interests of Texas consumers in insurance matters. OPIC fulfills this statutory duty by representing the interests of consumers before TDI on regulatory matters that relate to insurance rates, rules, and policy forms. This requires OPIC subject-matter experts to review, analyze, and participate in hundreds of rate and form filings each year, and to communicate with TDI and individual insurers about potentially problematic aspects of those filings. Examples of issues OPIC raises include noncompliance with disclosure requirements, policy form provisions that violate state law, and excessive or discriminatory rates. When necessary and prudent, the agency also intervenes as a party and presents actuarial and economic evidence in rate hearings and rate filings before the Commissioner of Insurance and the State Office of Administrative Hearings.

In addition, OPIC fulfills its statutory duties by recommending legislation to the Texas Legislature that would positively affect the interests of insurance consumers; providing resource testimony and information to the Texas Legislature on insurance issues; and intervening in legal and other matters, as appropriate, for positions that are most advantageous to a substantial number of insurance consumers.

One of OPIC's most important duties is consumer education and outreach. Sections 501.251 and 501.252 of the Insurance Code direct the agency to evaluate Health Maintenance Organizations' (HMO) quality of care and performance, and to annually develop an HMO consumer report card to help consumers identify and compare HMOs. Additionally, Section 501.156 instructs the agency to submit to TDI for adoption a consumer bill of rights appropriate to personal lines of insurance regulated by TDI. The Bills of Rights produced by OPIC are designed to advise consumers of their rights and are updated as new statutes, rules, regulations, and case law require. OPIC's subject matter experts also provide direct consumer assistance by developing and publishing consumer-friendly articles and other content, and by answering questions over the phone and via email on a daily basis.

Per OPIC's mandate to represent the interests of insurance consumers, and Section 501.004 of the Insurance Code, OPIC has significant responsibilities for consumer education and outreach. This is reflected in OPIC's performance measure targets, which increased significantly in 2011, and now include reaching over 62% of consumers, providing report card access to over 2 million, and issuing over 200 communications. OPIC provides Texas consumers with essential information about insurance, including policy terms, loss prevention, claim handling, and more. Public presentations and other communications are now a major focus for the agency.

#### Administrator's Statement

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#### 359 Office of Public Insurance Counsel

While OPIC creates informational postcards, brochures, and other print materials to assist consumers, OPIC primarily uses its website and social media applications, Facebook and Twitter, to reach the goal of increased consumer education and outreach. OPIC created and maintains on its website a Policy Comparison Tool that helps consumers compare policies and coverage when shopping for automobile and property insurance. OPIC also works with TDI to maintain the HelpInsure website, which allows consumers to compare rates when shopping for automobile and property insurance. OPIC continually updates its websites and social media applications, both in form and content.

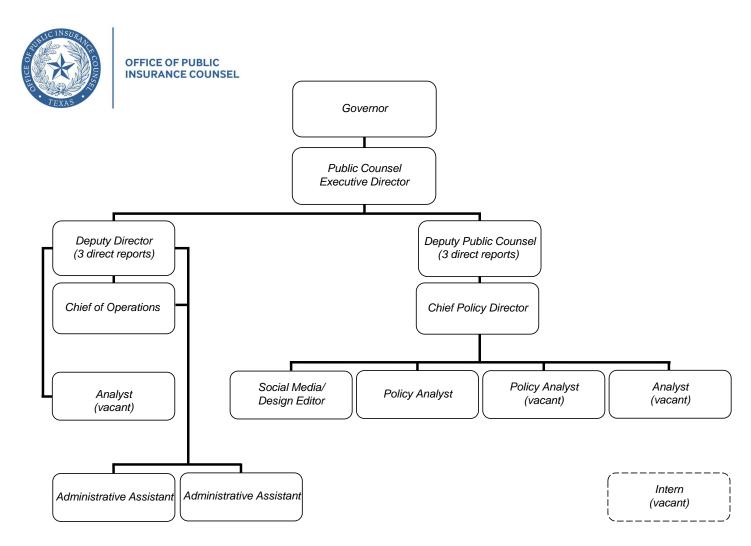
Beginning in 2018, OPIC embarked upon an extensive overhaul to its website and social media applications. The extensive updates to the agency's website and social media applications had several goals: 1) increasing the number of consumers who visit the website and the number of followers on social media, thereby increasing the number of Texas consumers OPIC reaches and helps; 2) increasing the quantity of information OPIC provides to consumers; and 3) improving the content of information so consumers receive information they need in a manner that is easy to read and understand. As part of this effort, OPIC's staff includes a communications specialist, who has evaluated the entire website for accessibility and ease of use; and OPIC has partnered with TDI for plain language training. Consumer education and outreach, in plain language people can understand, are priorities for OPIC and require significant resources from the agency.

OPIC transitioned to the Centralized Accounting and Payroll/Personnel System (CAPPS) during FY 2019 for accounting transactions. OPIC did not request additional funding for the transition to CAPPS. OPIC will transition to CAPPS for payroll and personnel functions in FY 2023.

OPIC's budget team conducted a careful and thorough review of the agency's budget in preparation for this budget cycle. One of the team's primary duties was to identify expenditures for a five percent biennial base reduction. The reductions in FY 2020 and FY 2021 are primarily the result of identifying more efficient operations and procedures.

In addition, during FYs 2019, 2020, and 2021, OPIC reduced its number of FTEs and moved functions from those FTEs to existing FTEs. The transfer of functions and streamlining of staff improved the effectiveness and efficiency of the agency; however, OPIC staff are now working at maximum capacity. There is no room for absorbing additional duties with the current number of funded FTEs. Since OPIC made these, and other, changes to be more fiscally responsible and prudent, the agency's budget has limited flexibility for additional reductions. Additional reductions in the future budget cycles for the 2022-2023 biennium beyond the five percent biennial base reduction could affect OPIC's performance of core functions, such as participation in rate hearings or consumer education and outreach efforts. The reductions could also result in the loss of agency staff.

OPIC is scheduled to move to the Bush Building in the new Capitol Complex in the summer of 2022. The move will impact the agency's IT infrastructure, as the Department of Information Resource's Data Center Services (DCS) assumes control of the agency's IT infrastructure. Due to factors beyond the agency's control, OPIC does not yet have firm numbers from DCS about the cost of this transition. Once those numbers are available, OPIC will update its Legislative Appropriations Request accordingly.



Dotted line denotes part time position.



# CERTIFICATE

Agency Name Office of Public Insurance Counsel	nce Counsel
This is to certify that the information contained in the agency Legislative Appropriation Request filed with the Legislative Budget Board (LBB) and the Governor's Office Budget Division (Governor's Office) is accurate to the best of my knowledge and that the electronic submission to the LBB via the Automated Budget and Evaluation System of Texas (ABEST) and the PDF file submitted via the LBB Document Submission application are identical.	cy Legislative Appropriation Request filed with ffice Budget Division (Governor's Office) is c submission to the LBB via the Automated PDF file submitted via the LBB Document
Additionally, should it become likely at any time that unexpended balances will accrue for any account, the LBB and the Governor's Office will be notified in writing in accordance with Article IX, Section 7.01 (2020–21 GAA).	expended balances will accrue for any account, ting in accordance with Article IX, Section 7.01
Chief Executive Officer or Presiding Judge Melion R. Hamilton	Board or Commission Chair
Signature	Signature
Melissa R. Hamilton Printed Name	Printed Name
Public Counsel Title	Title
09/15/2020 Date	Date
Chief Financial Officer  Signature	
Patricia C. Zapata Printed Name	
Chief of Operations Title	
09/15/2020 Date	

#### General Revenue (GR) & General Revenue Dedicated (GR-D) Baseline

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE: 9/15/2020 TIME: **4:20:20PM** 

Agency code:

Agency name:

Office of Public Insurance Counsel

**GR Baseline Request Limit = \$1,616,840** 

**GR-D Baseline Request Limit = \$0** 

#### Strategy/Strategy Option/Rider

2022 Funds			2023 Funds				Biennial	Biennial		
FTEs	Total	GR	Ded	FTEs	Total	GR	Ded	Cumulative GR	Cumulative Ded	Page #
Strategy: 1 - 1 - 1	Participate	in Rate/Rule/Form/J	udicial/Legislativ	e Proceedings	s					
8.0	808,420	808,420	0	8.0	808,420	808,420	0	1,616,840	0	
Strategy: 2 - 1 - 1	Provide Co	onsumers with Inform	ation to Make Int	formed Choic	ces					
2.0	191,670	0	0	2.0	191,670	0	0	1,616,840	0	
10.0	\$1,000,090	\$808,420	\$0	10.0	\$1,000,090	\$808,420	0			

#### **Budget Overview - Biennial Amounts**

## 87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

			359 C	Office of Public II	nsurance Counse	<u> </u>					
	GENERAL REVE	ENUE FUNDS	Appropriation Years: 2022-23  E FUNDS GR DEDICATED FEDERAL FUNDS OTHER FUNDS ALL FUNDS			INDS	EXCEPTIONAL ITEM FUNDS				
	2020-21	2022-23	2020-21	2022-23	2020-21	2022-23	2020-21	2022-23	2020-21	2022-23	2022-23
Goal: 1. Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings 1.1.1. Participate In Rates/Rules/Forms Total, Goal	1,563,428 <b>1,563,428</b>	1,616,840 <b>1,616,840</b>							1,563,428 <b>1,563,428</b>	1,616,840 <b>1,616,84</b> 0	
Goal: 2. Increase Consumer Choice-Educate Texas Insurance Consumers 2.1.1. Insurance Information Total, Goal							374,750 <b>374,750</b>	383,340 <b>383,340</b>	374,750 <b>374,750</b>	383,34( <b>383,34</b> (	
Total, Agency	1,563,428	1,616,840					374,750	383,340	1,938,178	2,000,18	0
Total FTEs									10.0	10.	0 0.0

#### 2.A. Summary of Base Request by Strategy

87th Regular Session, Agency Submission, Version 1

Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

Goal / Objective / STRATEGY	Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings					
1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Consumers					
1 PARTICIPATE IN RATES/RULES/FORMS	849,814	755,008	808,420	808,420	808,420
TOTAL, GOAL 1	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
Increase Consumer Choice-Educate Texas Insurance Consumers     Ontact Insurance Consumers Regarding Insurance Coverage/Markets     INSURANCE INFORMATION	191,670	183,080	191,670	191,670	191,670
	•	*	· ·	· ·	
TOTAL, GOAL 2	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
TOTAL, AGENCY STRATEGY REQUEST	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090
TOTAL, AGENCY RIDER APPROPRIATIONS REQUEST*				\$0	\$0
GRAND TOTAL, AGENCY REQUEST	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090

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#### 2.A. Summary of Base Request by Strategy

87th Regular Session, Agency Submission, Version 1

Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

Goal / Objective / STRATEGY	Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
METHOD OF FINANCING:					
General Revenue Funds:					
1 General Revenue Fund	849,814	755,008	808,420	808,420	808,420
SUBTOTAL	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
Other Funds:					
777 Interagency Contracts	191,670	183,080	191,670	191,670	191,670
SUBTOTAL	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
TOTAL, METHOD OF FINANCING	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090

<sup>\*</sup>Rider appropriations for the historical years are included in the strategy amounts.

87th Regular Session, Agency Submission, Version 1

Automated Budget and Evaluation System of Texas (ABEST)

Agency code: 359 Agency	cy name: Office of Pub	lic Insurance Counsel			
METHOD OF FINANCING	Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
GENERAL REVENUE					
1 General Revenue Fund					
REGULAR APPROPRIATIONS					
Regular Appropriations from MOF Table (2018-19 GAA)	\$850,580	\$0	\$0	\$0	\$0
Regular Appropriations from MOF Table (2020-21 GAA)	\$0	\$850,579	\$850,580	\$0	\$0
Regular Appropriations from MOF Table (2022-23 GAA)	\$0	\$0	\$0	\$850,579	\$850,580
	<b>50</b>	Ψ	Ψ	\$650,517	φουσ,υσο
LAPSED APPROPRIATIONS					
Regular Appropriations from MOF Table (2018-19 GAA)	ф( <b>д</b> (С)	00	00	ФО	00
	\$(766)	\$0	\$0	\$0	\$0
Regular Appropriations from MOF Table (2020-21 GAA)					
	\$0	\$(53,412)	\$0	\$0	\$0

2.B. Page 1 of 4

BASE ADJUSTMENT

87th Regular Session, Agency Submission, Version 1

Automated Budget and Evaluation System of Texas (ABEST)

Agency code: 359	Agency nam	e: Office of Publ	ic Insurance Counsel			
METHOD OF FINANCING		Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
GENERAL REVENUE  Regular Appropriations from MOF 2022-23 BL Request Five percent reduction	Table (2022-23 GAA)	\$0	\$(42,159)	\$(42,160)	\$(42,159)	\$(42,160)
Comments: 2022-23 BL Requ Five percent reduction	nest					
TOTAL, General Revenue Fund		\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
TOTAL, ALL GENERAL REVENUE		\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
OTHER FUNDS						
777 Interagency Contracts  TRANSFERS						
Interagency Contract from MOF To	able (2018-19 GAA)	\$191,670	\$0	\$0	\$0	\$0
Interagency Contract from MOF To	able (2020-21 GAA)	\$0	\$191,670	\$191,670	\$0	\$0
Interagency Contract from MOF To	able (2022-23 GAA)	\$0	\$0	\$0	\$191,670	\$191,670

87th Regular Session, Agency Submission, Version 1
Automated Budget and Evaluation System of Texas (ABEST)

Agency code: 359	Agency name: Office of Pub	ic Insurance Counsel			
METHOD OF FINANCING	Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
OTHER FUNDS					
LAPSED APPROPRIATIONS					
Interagency Contract from MOF Table (2020-2	1 GAA)				
	\$0	\$(8,590)	\$0	\$0	\$0
OTAL, Interagency Contracts					
	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
OTAL, ALL OTHER FUNDS	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
RAND TOTAL	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090
ULL-TIME-EQUIVALENT POSITIONS					
REGULAR APPROPRIATIONS					
Regular Appropriations from MOF Table (2018-19 GAA)	15.0	0.0	0.0	0.0	0.0
Regular Appropriations from MOF Table (2020-21 GAA)  Comments: 2022-23 BL Request	0.0	13.0	13.0	13.0	13.0
UNAUTHORIZED NUMBER OVER (BELOW) CAP					
Number Below Cap	(3.6)	(3.3)	(3.0)	(3.0)	(3.0)
OTAL, ADJUSTED FTES	11.4	9.7	10.0	10.0	10.0

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9/15/2020 4:20:22PM

87th Regular Session, Agency Submission, Version 1

Automated Budget and Evaluation System of Texas (ABEST)

Agency code: 359	Agency name: Office of Publ	ic Insurance Counsel			
METHOD OF FINANCING	Exp 2019	Est 2020	Bud 2021	Req 2022	Req 2023
NUMBER OF 100% FEDERALLY FUNDED FTEs	0.0	0.0	0.0	0.0	0.0

#### 2.C. Summary of Base Request by Object of Expense

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

OBJECT OF EXPENSE	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
1001 SALARIES AND WAGES	\$888,184	\$808,960	\$859,740	\$860,740	\$860,740
1002 OTHER PERSONNEL COSTS	\$41,971	\$19,087	\$40,000	\$40,000	\$40,000
2001 PROFESSIONAL FEES AND SERVICES	\$32,963	\$42,111	\$22,500	\$22,500	\$22,500
2003 CONSUMABLE SUPPLIES	\$926	\$486	\$1,000	\$1,000	\$1,000
2004 UTILITIES	\$432	\$865	\$2,500	\$2,500	\$2,500
2005 TRAVEL	\$2,328	\$611	\$400	\$400	\$400
2006 RENT - BUILDING	\$0	\$350	\$500	\$0	\$0
2007 RENT - MACHINE AND OTHER	\$4,645	\$4,395	\$6,000	\$5,500	\$5,500
2009 OTHER OPERATING EXPENSE	\$70,035	\$61,223	\$67,450	\$67,450	\$67,450
OOE Total (Excluding Riders)	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090
OOE Total (Riders) Grand Total	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090

#### 2.D. Summary of Base Request Objective Outcomes

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation system of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

Goal/ Obje	ective / Outcome	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
	esent TX Consumers in Rate/Rule/Judicial/Legislative Hearings  Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Co	nsumers				
	1 Percentage of Rate, Rule, & Policy Form Filings Par	ticipatory OPIC				
		36.63%	34.59%	40.00%	40.00%	40.00%
KEY	2 % Rates/Rules/Policy Forms Changed As a Result of	OPIC Participation				
		89.29%	92.00%	90.00%	90.00%	90.00%
2 Increa	ase Consumer Choice-Educate Texas Insurance Consumers					
1	Contact Insurance Consumers Regarding Insurance Coverage/M	arkets				
KEY	1 Percent of Texas Insurance Consumers Reached by	OPIC Outreach Efforts	3			
		31.15%	50.00%	60.00%	60.00%	60.00%
	2 % Bills of Rights Submitted for Adoption within Est	ablished Timelines				
		100.00%	0.00%	100.00%	100.00%	100.00%

#### 2.F. Summary of Total Request by Strategy

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE: 9/15/2020 TIME:

4:20:24PM

Agency code: 359 Agency name: Of	fice of Public Insurance Counsel					
Control in the ACT ACT ACT ON	Base	Base	Exceptional	Exceptional	<b>Total Request</b>	<b>Total Request</b>
Goal/Objective/STRATEGY						
1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hear	ings					
1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance	Consu					
1 PARTICIPATE IN RATES/RULES/FORMS	\$808,420	\$808,420	\$0	\$0	\$808,420	\$808,420
TOTAL, GOAL 1	\$808,420	\$808,420	\$0	\$0	\$808,420	\$808,420
2 Increase Consumer Choice-Educate Texas Insurance Consumers						
1 Contact Insurance Consumers Regarding Insurance Coverage.	/Mark					
1 INSURANCE INFORMATION	191,670	191,670	0	0	191,670	191,670
TOTAL, GOAL 2	\$191,670	\$191,670	\$0	\$0	\$191,670	\$191,670
TOTAL, AGENCY						
STRATEGY REQUEST	\$1,000,090	\$1,000,090	\$0	\$0	\$1,000,090	\$1,000,090
TOTAL, AGENCY RIDER APPROPRIATIONS REQUEST						
GRAND TOTAL, AGENCY REQUEST	\$1,000,090	\$1,000,090	\$0	\$0	\$1,000,090	\$1,000,090

#### 2.F. Summary of Total Request by Strategy

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE : 9/15/2020 TIME : 4:20:24PM

Agency code: 359	Agency name:	: Office of Public Insurance Counsel						
		Base	Base	Exceptional	Exceptional	Total Request	<b>Total Request</b>	
Goal/Objective/STRATEGY								
General Revenue Funds:								
1 General Revenue Fund		\$808,420	\$808,420	\$0	\$0	\$808,420	\$808,420	
		\$808,420	\$808,420	\$0	\$0	\$808,420	\$808,420	
Other Funds:								
777 Interagency Contracts		191,670	191,670	0	0	191,670	191,670	
		\$191,670	\$191,670	\$0	\$0	\$191,670	\$191,670	
TOTAL, METHOD OF FINANCING	<b>;</b>	\$1,000,090	\$1,000,090	\$0	\$0	\$1,000,090	\$1,000,090	
FULL TIME EQUIVALENT POSITIO	NS	10.0	10.0	0.0	0.0	10.0	10.0	

#### 2.G. Summary of Total Request Objective Outcomes

Date: 9/15/2020 Time: 4:20:24PM

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation system of Texas (ABEST)

Agency co	ode: <b>359</b> Age	ency name: Office of Public Insur	rance Counsel			
Goal/ <i>Obj</i>	iective / Outcome BL	BL	Ехср	Excp	Total Request	Total Request
	2022	2023	2022	2023	2022	2023
1 1	Represent TX Consumers in Rate/I Ensure Fair Rates/Adequate Rules		ners			
	1 Percentage of Rate, Rule, &	Policy Form Filings Participator	y OPIC			
	40.00%	40.00%			40.00%	40.00%
KEY	2 % Rates/Rules/Policy Forms	S Changed As a Result of OPIC P	articipation			
	90.00%	90.00%			90.00%	90.00%
2	Increase Consumer Choice-Educate	e Texas Insurance Consumers				
1	Contact Insurance Consumers Reg	arding Insurance Coverage/Marke	ts			
KEY	1 Percent of Texas Insurance C	Consumers Reached by OPIC Ou	treach Efforts			
	60.00%	60.00%			60.00%	60.00%
	2 % Bills of Rights Submitted	for Adoption within Established	Timelines			
	100.00%	100.00%			100.00%	100.00%

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings

OBJECTIVE: 1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Consumers

STRATEGY: 1 Participate in Rate/Rule/Form/Judicial/Legislative Proceedings

Service Categories:

Service: 01

Income: A.2 Age: B.3

CODE	DESCRIPTION	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
CODE	DESCRIPTION	Exp 2019	ESt 2020	Buu 2021	DL 2022	DL 2023
Output Me	easures:					
1 N	Number of Rate Hearings in Which OPIC Participated	1.00	0.00	1.00	1.00	1.00
2 N	Number of Policy Form Fillings Reviewed	330.00	670.00	525.00	525.00	525.00
KEY 3 N	Number of Policy Form Filings Analyzed	33.00	60.00	35.00	35.00	35.00
4 N	Number of Rule Filings Reviewed	8.00	41.00	25.00	25.00	25.00
KEY 5 N	Number of Rule Filings Analyzed	29.00	21.00	25.00	25.00	25.00
6 N	Number of Rate Filings Reviewed	773.00	924.00	800.00	800.00	800.00
KEY 7 N	Number of Rate Filings Analyzed	39.00	78.00	55.00	55.00	55.00
KEY 8 N	Number of Responses to Legislative Request for Research	32.00	8.00	0.00	0.00	0.00
or I	nformation					
Efficiency	Measures:					
1 /	Average Cost per Rate Hearing in Which OPIC Participated	5,026.25	1,755.00	15,000.00	15,000.00	15,000.00
Objects of	Expense:					
1001	SALARIES AND WAGES	\$729,226	\$658,547	\$696,775	\$696,775	\$696,775
1002	OTHER PERSONNEL COSTS	\$41,971	\$19,087	\$40,000	\$40,000	\$40,000
2001	PROFESSIONAL FEES AND SERVICES	\$26,104	\$37,071	\$17,000	\$17,000	\$17,000
2003	CONSUMABLE SUPPLIES	\$926	\$462	\$900	\$900	\$900
2004	UTILITIES	\$432	\$865	\$2,500	\$2,500	\$2,500

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings

OBJECTIVE: 1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Consumers

Service Categories:

STRATEGY: 1 Participate in Rate/Rule/Form/Judicial/Legislative Proceedings

Service: 01 Income: A.2

Age: B.3

CODE	DESCRIPTION	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
2005	TRAVEL	\$795	\$0	\$400	\$400	\$400
2006	RENT - BUILDING	\$0	\$0	\$0	\$0	\$0
2007	RENT - MACHINE AND OTHER	\$2,216	\$2,031	\$3,000	\$3,000	\$3,000
2009	OTHER OPERATING EXPENSE	\$48,144	\$36,945	\$47,845	\$47,845	\$47,845
TOTAL,	OBJECT OF EXPENSE	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
Method o	of Financing:					
1	General Revenue Fund	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
SUBTOT	TAL, MOF (GENERAL REVENUE FUNDS)	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
TOTAL,	METHOD OF FINANCE (INCLUDING RIDERS)				\$808,420	\$808,420
TOTAL,	METHOD OF FINANCE (EXCLUDING RIDERS)	\$849,814	\$755,008	\$808,420	\$808,420	\$808,420
FULL TI	ME EQUIVALENT POSITIONS:	9.1	7.8	8.0	8.0	8.0

STRATEGY DESCRIPTION AND JUSTIFICATION:

3.A. Page 2 of 9

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings

OBJECTIVE: 1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Consumers Service Categories:

STRATEGY: 1 Participate in Rate/Rule/Form/Judicial/Legislative Proceedings Service: 01 Income: A.2 Age: B.3

CODE DESCRIPTION Exp 2019 Est 2020 Bud 2021 BL 2022 BL 2023

The agency is directed by statute to represent the interest of insurance consumers. (Texas Insurance Code 501.002) The agency may assess the impact of insurance rates, rules, and forms on insurance consumers in this state. (Texas Insurance Code 501.151, 501.153)

OPIC intervenes to protect Texans from unjustified rate increases, to limit reductions in policy form coverages, and to help other regulatory agencies produce rules that benefit Texas consumers. OPIC also provides information about insurance issues affecting Texas consumers to the Texas Legislature both during the session and the interim.

#### EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

The current system of ratemaking allows insurers to file and use their rates subject to statutory standards. OPIC is authorized and directed to review and object to these filings by providing actuarial analysis and evidence to the Commissioner of Insurance. The agency's role in rate hearings and its participation in proceedings on rate filings will be decided largely by the reasonability and frequency of rate filings made by insurers and hearing schedules developed by the Texas Department of Insurance (TDI).

Policy forms and endorsements require prior approval of the Commissioner of Insurance. OPIC is authorized to review, comment on, and object to these filings by providing expert analysis to TDI. As with rate filings, the reasonability and frequency of policy form filings made by insurers affects agency participation.

Rules, both formal and informal, typically originate from TDI. OPIC is authorized to review and comment on rules in the best interest of consumers. Frequency of rule proposals depends on a variety of factors outside the agency's control.

Any additional changes within the regulatory structure of ratemaking may influence the duties, responsibilities, and fiscal needs of the agency.

Age: B.3

#### 3.A. Strategy Request

#### 87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 1 Represent TX Consumers in Rate/Rule/Judicial/Legislative Hearings

OBJECTIVE: 1 Ensure Fair Rates/Adequate Rules to Protect Texas Insurance Consumers Service Categories:

STRATEGY: 1 Participate in Rate/Rule/Form/Judicial/Legislative Proceedings

Service: 01

Income: A.2

 CODE
 DESCRIPTION
 Exp 2019
 Est 2020
 Bud 2021
 BL 2022
 BL 2023

#### **EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):**

 STRATEGY BIENNIA Base Spending (Est 2020 + Bud 2021)	L TOTAL - ALL FUNDS  Baseline Request (BL 2022 + BL 2023)	BIENNIAL CHANGE	EXPLAN \$ Amount	NATION OF BIENNIAL CHANGE  Explanation(s) of Amount (must specify MOFs and FTEs)
\$1,563,428	\$1,616,840	\$53,412	\$38,228	This portion of the biennial change is due primarily to brief vacancies in the Deputy Public Counsel and a Policy Analyst positions during fiscal year 2020.
			\$15,184	This portion of the biennial change is due primarily to savings in costs in goods/services due to COVID-19 work from home.
			\$53,412	Total of Explanation of Riennial Change

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 2 Increase Consumer Choice-Educate Texas Insurance Consumers

OBJECTIVE: 1 Contact Insurance Consumers Regarding Insurance Coverage/Markets Service Categories:

STRATEGY: 1 Provide Consumers with Information to Make Informed Choices Service: 21 Income: A.2 Age: B.3

CODE DESCRIPTION	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
Output Measures:					
1 Number of Bills of Rights or Revisions Proposed	1.00	0.00	1.00	1.00	1.00
KEY 2 Number of Report Cards and Publications Produced & Distributed	1,796,642.00	8,400,000.00	3,000,000.00	3,000,000.00	3,000,000.00
KEY 3 Number of Public Presentations or Communications	1,230.00	550.00	2,000.00	2,000.00	2,000.00
Efficiency Measures:					
1 Average Cost Per Consumer Reached through Agency Publications	0.03	0.03	0.03	0.03	0.03
Objects of Expense:					
1001 SALARIES AND WAGES	\$158,958	\$150,413	\$162,965	\$163,965	\$163,965
1002 OTHER PERSONNEL COSTS	\$0	\$0	\$0	\$0	\$0
2001 PROFESSIONAL FEES AND SERVICES	\$6,859	\$5,040	\$5,500	\$5,500	\$5,500
2003 CONSUMABLE SUPPLIES	\$0	\$24	\$100	\$100	\$100
2004 UTILITIES	\$0	\$0	\$0	\$0	\$0
2005 TRAVEL	\$1,533	\$611	\$0	\$0	\$0
2006 RENT - BUILDING	\$0	\$350	\$500	\$0	\$0
2007 RENT - MACHINE AND OTHER	\$2,429	\$2,364	\$3,000	\$2,500	\$2,500
2009 OTHER OPERATING EXPENSE	\$21,891	\$24,278	\$19,605	\$19,605	\$19,605

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL:	2	Increase Consumer Choice-Educate Texas Insurance Consumers	

OBJECTIVE: 1 Contact Insurance Consumers Regarding Insurance Coverage/Markets

Service Categories:

STRATEGY: 1 Provide Consumers with Information to Make Informed Choices

STRATEGY DESCRIPTION AND JUSTIFICATION:

Service: 21

Income: A.2

Age: B.3

CODE DESCRIPTION	Exp 2019	Est 2020	Bud 2021	BL 2022	BL 2023
TOTAL, OBJECT OF EXPENSE	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
Method of Financing:					
1 General Revenue Fund	\$0	\$0	\$0	\$0	\$0
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)	\$0	\$0	\$0	<b>\$0</b>	\$0
Method of Financing:					
777 Interagency Contracts	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
SUBTOTAL, MOF (OTHER FUNDS)	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)				\$191,670	\$191,670
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)	\$191,670	\$183,080	\$191,670	\$191,670	\$191,670
FULL TIME EQUIVALENT POSITIONS:	2.3	1.9	2.0	2.0	2.0

3.A. Page 6 of 9

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 2 Increase Consumer Choice-Educate Texas Insurance Consumers

OBJECTIVE: 1 Contact Insurance Consumers Regarding Insurance Coverage/Markets Service Categories:

STRATEGY: 1 Provide Consumers with Information to Make Informed Choices Service: 21 Income: A.2 Age: B.3

CODE DESCRIPTION Exp 2019 Est 2020 Bud 2021 BL 2022 BL 2023

The Insurance Code charges OPIC with representing the interests of consumers. (501.002) The agency engages in outreach and education to provide meaningful information that helps Texas consumers find insurance that best meets their needs. With the increased prevalence of the internet and social media, OPIC is able to communicate with more consumers in a cost-effective manner through our website and social media applications.

OPIC developed and maintains a Policy Comparison Tool for personal auto and residential property policies. This tool allows consumers to compare insurance coverages offered by different companies. OPIC also works with the Texas Department of Insurance (TDI) on the HelpInsure website, which allows consumers to compare rates for residential property and personal auto insurance. (Insurance Code 32.102)

OPIC produces two reports to enable consumers to compare HMO quality of care and performance. These reports are important to help consumers and small business owners navigate their often-confusing health insurance options. (Insurance Code 501.251 and 501.252)

The agency is directed by statute to submit to TDI a consumer bill of rights for each personal line of insurance. (Insurance Code 501.156) The Bills of Rights provide a summary of the legal protections put in place for consumers by the Texas Legislature. Texas law requires Bills of Rights to be included with each consumer's policy, directly impacting consumers by helping them understand the rights they have under state law.

#### EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

The issuance of the statutorily mandated Bills of Rights varies yearly depending upon legislative or regulatory changes made to consumer protection laws and regulations. The issuance of the Health Maintenance Organization report cards depends on the collection of data by TDI and the Texas Department of State Health Services. Continuation of effective consumer education and outreach is contingent on budget factors and the agency's ability to attract and retain qualified staff with the requisite technical expertise.

Age: B.3

Income: A.2

#### 3.A. Strategy Request

#### 87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

#### 359 Office of Public Insurance Counsel

GOAL: 2 Increase Consumer Choice-Educate Texas Insurance Consumers

OBJECTIVE: 1 Contact Insurance Consumers Regarding Insurance Coverage/Markets Service Categories:

STRATEGY: 1 Provide Consumers with Information to Make Informed Choices Service: 21

 CODE
 DESCRIPTION
 Exp 2019
 Est 2020
 Bud 2021
 BL 2022
 BL 2023

#### **EXPLANATION OF BIENNIAL CHANGE (includes Rider amounts):**

STRATEGY BIENNIA	<u>L TOTAL - ALL FUNDS</u>	BIENNIAL	EXPLAN	NATION OF BIENNIAL CHANGE
Base Spending (Est 2020 + Bud 2021)	Baseline Request (BL 2022 + BL 2023)	CHANGE	\$ Amount	Explanation(s) of Amount (must specify MOFs and FTEs)
\$374,750	\$383,340	\$8,590	\$8,590	The biennial change is primarily due to brief vacancies in the Deputy Public Counsel and a Policy Analyst positions during fiscal year 2020.
		-	\$8,590	Total of Explanation of Biennial Change

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

**SUMMARY TOTALS:** 

OBJECTS OF EXPENSE:	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090
METHODS OF FINANCE (INCLUDING RIDERS):				\$1,000,090	\$1,000,090
METHODS OF FINANCE (EXCLUDING RIDERS):	\$1,041,484	\$938,088	\$1,000,090	\$1,000,090	\$1,000,090
FULL TIME EQUIVALENT POSITIONS:	11.4	9.7	10.0	10.0	10.0

**3.A.1. PROGRAM-LEVEL REQUEST SCHEDULE** 87th Regular Session, Agency Submission, Version 1

Agency Co	ode: 359	Agency: (	Office of Public Insurance Counsel		Prepared By: Pa	tricia Zapata				
Date:		Program				Requested	Requested	Biennial Total	Biennial Diffe	erence
Strategy		Priority	Program Name	Legal Authority	2020-21 Base	2022	2023	2022-23	\$	%
A.1.1	PARTICIPATE IN RATE/RULE HE	A.1	Participate in Rate/Rule/Form/Judicial/Legislat	TIC Chapter 501 Subchapter D	\$1,616,840	\$808,420	\$808,420	\$1,616,840	\$0	0.0%
B.1.1	INSURANCE INFORMATION	B.1	Provide Consumers with Information to Make	TIC Chapter 501 Subchapter D & F	\$383,340	\$191,670	\$191,670	\$383,340	\$0	0.0%
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Drogram F	Prioritization: Indicate 45	thadalas	or approach taken by the agency, court, or institu	tion to dotormine the ranking of each arrange	hy priority			\$0	φU	
r rogram F	Total and the me	anouology C	approcess renormal are agoney, could, or insula	non to occumine the raining of each program	жу ромпу.					

#### 6.A. Historically Underutilized Business Supporting Schedule

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) Date: 9/15/2020 Time: 4:20:25PM

Agency Code: 359 Agency: Office of Public Insurance Counsel

#### COMPARISON TO STATEWIDE HUB PROCUREMENT GOALS

#### A. Fiscal Year - HUB Expenditure Information

	•					Total					Total
Statewide	Procurement		<b>HUB Expenditures FY 2018</b>			Expenditures		<b>HUB Expenditures FY 2019</b>			Expenditures
<b>HUB Goals</b>	Category	% Goal	% Actual	Diff	Actual \$	FY 2018	% Goal	% Actual	Diff	Actual \$	FY 2019
11.2%	Heavy Construction	0.0 %	0.0%	0.0%	\$0	\$0	0.0 %	0.0%	0.0%	\$0	\$0
21.1%	<b>Building Construction</b>	0.0 %	0.0%	0.0%	\$0	\$0	0.0 %	0.0%	0.0%	\$0	\$0
32.9%	Special Trade	0.0 %	0.0%	0.0%	\$0	\$0	0.0 %	0.0%	0.0%	\$0	\$0
23.7%	Professional Services	23.7 %	100.0%	76.3%	\$2,960	\$2,960	23.7 %	100.0%	76.3%	\$2,557	\$2,557
26.0%	Other Services	26.0 %	1.3%	-24.7%	\$909	\$70,459	26.0 %	34.4%	8.4%	\$13,528	\$39,365
21.1%	Commodities	21.1 %	75.9%	54.8%	\$30,334	\$39,989	21.1 %	30.1%	9.0%	\$2,765	\$9,193
	<b>Total Expenditures</b>		30.2%		\$34,203	\$113,408		36.9%		\$18,850	\$51,115

#### B. Assessment of Fiscal Year - Efforts to Meet HUB Procurement Goals

#### **Attainment:**

The agency attained or exceeded 2 of 3, or 66%, of the applicable agency HUB procurement goals in fiscal year 2018.

The agency attained or exceeded 3 of 3, or 100%, of the applicable agency HUB procurement goals in fiscal year 2019.

#### Applicability:

The following procurement categories are not applicable to OPIC:

Heavy Construction

**Building Construction** 

Special Trade

#### **Factors Affecting Attainment:**

The majority of expense related to Other Services involves contracted services with one woman owned (but non-HUB) vendor for the agency's website management and hosting, and services provided by sole source vendors.

#### "Good-Faith" Efforts:

OPIC makes every effort to contract with HUB vendors whenever possible through the following practices:

A minimum of three bids/quotes are sought from HUB vendors for every purchase requisition.

If three bids/quotes are not received, an explanation is provided to the HUB Coordinator and Purchaser.

An explanation is given for the selection of vendor.

New HUB vendors are contracted and assisted through the application process.

6.A. Page 1 of 1

#### **6.E. Estimated Revenue Collections Supporting Schedule**

87th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST)

Agency Code: 359 Agency name: Office of Public Insurance	e Counsel				
FUND/ACCOUNT	Act 2019	Exp 2020	Est 2021	Est 2022	Est 2023
1 General Revenue Fund	¢0	\$0	\$0	¢Λ	¢0
Beginning Balance (Unencumbered):	\$0	20	\$0	\$0	\$0
Estimated Revenue:					
3205 Prop & Cas/Title/Other Assessment	2,876,313	3,197,562	2,643,000	2,643,000	2,643,000
Subtotal: Actual/Estimated Revenue	2,876,313	3,197,562	2,643,000	2,643,000	2,643,000
Total Available	\$2,876,313	\$3,197,562	\$2,643,000	\$2,643,000	\$2,643,000
DEDUCTIONS:					
Expended/Budgeted/Requested	(1,037,795)	(1,042,249)	(1,042,250)	(1,042,250)	(1,042,250)
State Paid EE Retirement	(84,387)	(77,948)	(255,000)	(255,000)	(255,000)
State Paid EE Insurance	(95,635)	(84,399)	(85,000)	(85,000)	(85,000)
State Paid OASI Match	(69,641)	(60,935)	(70,000)	(70,000)	(70,000)
Benefit Replacement Pay	(2,054)	(1,027)	(1,027)	(1,027)	(1,027)
Total, Deductions	\$(1,289,512)	\$(1,266,558)	\$(1,453,277)	\$(1,453,277)	\$(1,453,277)
Ending Fund/Account Balance	\$1,586,801	\$1,931,004	\$1,189,723	\$1,189,723	\$1,189,723

#### **REVENUE ASSUMPTIONS:**

The agency does not anticipate any significant changes in revenue from interagency contracts over the biennium.

#### **CONTACT PERSON:**

Patricia C Zapata

## 6.L. Document Production Standards Summary of Savings Due to Improved Document Production Standards

Agency Code:	Agency Name:	Prepared By:
359	Office of Public Insurance Counsel	Patricia Zapata

Documented Production Standards Strategies	Estimated 2020	Budgeted 2021
1. Limiting voluminous publications to quantitly of five.	\$2,300	\$0
2. Providing voluminous publications electronically only	\$0	\$4,600
3.	\$0	\$0
4.	\$0	\$0
Total, All Strategies	\$2,300	\$4,600
Total Estimated Paper Volume Reduced	-	-

#### Description:

A large portion of the agency's printing budget is used for the annual printing of HMO reports. The largest of the two is over 200 pages in volume. The agency placed a limit of five copies for these publications and plans to only make the publications available electronically beginning appropriation year 2021. The savings produced will instead be used for conversion of paper documents to digital documents in preparation for relocation of the office to a different building the summer of 2022.